BFA Updates

Tom Cooley, NSF CFO & BFA Director Business & Operations Advisory Committee November 19-20, 2008



Year in review & a look ahead...

- * FY 2008 in review
- Update on the BSR Subcommittee
- ❖ FY 2009 Budget & Plans for FY 2010
- Government-wide Initiatives
 - GMLOB Update
 - Research.gov
 - FFATA



Results of Performance Goals in FY 2008

- * Strategic Outcome Goals: Successful
 - Discovery
 - Learning
 - Research Infrastructure
- Annual Goals
 - Stewardship: <u>Successful</u>
 - Majority of qualitative milestones and quantitative performance measures were achieved
 - NSF's PART goals: 70% were successful
 - 14 out of 20 quantitative goals were achieved



Strategic Outcome Goals

Discovery, Learning, Research Infrastructure

- Evaluated in June 2008 by the Advisory Committee for GPRA Performance Assessment (AC/GPA)
 - Reviewed program "highlights" and COV reports
 - Concluded that NSF had demonstrated significant achievement under all three goals in FY 2008
 - Recommended that NSF track investments in people we fund and convey the long view of investments in science and engineering (to supplement the Committee's annual review of "highlights")
- * AC/GPA Report is available at:

http://www.nsf.gov/about/performance/



Annual Goals

Stewardship and PART

* Stewardship: 8 performance areas

FY 2008 Result: Successful

- A majority of milestones and measures under all the performance areas were achieved
- Focus on effective and efficient management processes that benefit the scientific community

PART goals:

FY 2008 Result: Successful in 14 of 20 goals (70%)

- Goals are program-specific; output and efficiency goals
- Established during NSF's PART evaluations that began in 2003
- While PART may not continue in the Obama Administration, performance management will continue to be emphasized



BFA's Overall Management Goal

 Purpose: To improve NSF and BFA's business and operations efficiencies while ensuring effective stewardship of Federal funds

❖ Development began in FY 2008



BFA's Performance Management Goals

* Administrative Officers (AO)/Equivalent Positions Training

Provide training to AO/equivalents (e.g., AFS participants) to help stay current in critical areas, e.g., FAS, Simplified Acquisition, EIS, policies and procedures (includes processing related discussions)

* Award Process

Improve NSF's award-making process to facilitate stewardship by improving efficiency of close out and communications between programs and BFA

Coordinated Internal Outreach Series

Educate NSF program staff on critical BFA policy and procedural updates (includes overview of topics in the Proposal and Award Manual and Proposal and Award Policies and Procedures Guide)



BFA's Goals (cont'd)

* Document Clearance

Improve NSF's clearance process by establishing performance metrics and streamlined processes

E-Jacket (EJ)

Full implementation of EJ (paperless proposal and awards processing)

* Travel Vouchers

Approve payment of travel vouchers within 5 business days, if no questioned costs



Summary

- Goal development and implementation
 - Short-term and long-term activities
 - Subject to development of other E-projects
 - Coordination and participation outside BFA
 - Subject to availability of funds
- Progress continues
- Ideas / suggestions welcome



NSF Financial Management

- FY 2008 Audit Results
 - 11th Consecutive Clean Opinion
 - Contract Monitoring and Property, Plant and Equipment (PP&E) accounting and reporting are no longer considered Significant Deficiencies
 - Removed from Audit Report due to hard work by too many to mention, but especially accomplished through teamwork among the following staff:
 - Division of Financial Management
 - Division of Acquisition and Cooperative Support
 - Office of Polar Programs
 - No Significant Deficiencies
- * Next Step: Management Letter Report



Post-award Monitoring: Financial Assistance







* Successes:

- NSF has sustained clean "bill of health" on annual financial statement audits since addressing reportable condition on post-award monitoring
- AMBAP products increasingly sought after by other NSF organizations to assist in addressing their accountability responsibilities
- * Next Steps: Build out follow-up efforts; refine risk assessment model; upgrade Standard Operating Guidance to ensure standardized, comprehensive monitoring processes



FY 2008 Pre- & Post-Award Monitoring Activities

* AMBAP

- 30 site visits
- 51 desk reviews

Pre-award Activities

- 60 negotiated indirect cost rates
- Special expertise provided in the review of 154 complex grant & contract actions
- 109 SBIR reviews
- 242 Audit Reports Resolved



Close BFA / DIS Partnership on NSF Award Systems (New & Legacy)

- * DIS / BFA / Program Offices are working to finalize integration of PO Recommend- & DD-Concur functions into e-Jacket.
- * BFA works with DIS developers to ensure:
 - Correct interpretation & systematic implementation of NSF policies
 - System validation to prevent incorrect coding
 - System compliance to implement proposal submission & award processes correctly
 - Correct definition & implementation of workflow processes
 - System interfaces that reduce data errors
 - Clarification on requirements that lowers production system maintenance risks



Growth in Other BFA Award Systems Activities

- Special Analyses & Tracking of Award-related Data
 - Weekly monitoring of FY spend out by program office
 - Ad hoc grants & cooperative agreement statistics
 - Policy-related analyses (e.g., cost share)
 - Development of risk assessment baseline statistics
- Customer service (internal & external)
 - Over 1,400 e-mail inquiries since count began in June 2008
 - For use in assessing training & customer service needs
- Outreach (e.g., NSF Regionals, professional association meetings, BFA/NSF staff training)
- Interagency Policy Standardization Efforts
- Intra-agency Working Groups



FY 2008 Budget in Review

- Supplemental funding \$62.5 million total
 - Enacted June 30, 2008 just 3 months to obligate
 - \$40 million for EHR
 - split between Robert Noyce Teacher Scholarship program and
 - new component for Teaching Fellows & Master Teaching Fellows
 - \$22.5 million for R&RA
 - \$5 million mandated for EPSCoR
 - Remaining allocated by NSF for CAREER/REU, fuel costs, facilities operations, CDI complex systems, and SGER
- Total FY 2008 Funding: \$6,127.5M



Status of FY 2009

Continuing resolution through March 6th

Working under FY 2008 level (without supplemental) of \$6,065 million

Budget Request of \$6,854.10 million

Status of Appropriations Bill in Congress: House and Senate CJS Subcommittees each approved NSF's full request – though each moved funding within the total

* Final result is unclear



FY 2009 Congressional Marks

(Dollars in Millions)

	FY 2009		Change over		Change over
	Budget	FY 2009	FY 2009	FY 2009	FY 2009
Account	Request	House Mark	Request	Senate Mark	Request
R&RA	\$5,593.99	\$5,544.14	(\$49.85)	\$5,593.99	\$0.00
EHR	\$790.41	\$840.26	\$49.85	\$790.41	\$0.00
MREFC	\$147.51	\$147.51	\$0.00	\$152.01	\$4.50
AOAM	\$305.06	\$305.06	\$0.00	\$300.56	(\$4.50)
NSB	\$4.03	\$4.03	(\$0.00)	\$4.03	(\$0.00)
OIG	\$13.10	\$13.10	(\$0.00)	\$13.10	(\$0.00)
Total, NSF	\$6,854.10	\$6,854.10	(\$0.00)	\$6,854.10	(\$0.00)



Looking Ahead...

*** FY 2010**

- Presidential transition year no formal budget submission to OMB in September
 - Working with OMB to understand and evaluate NSF's FY 2010 framework before new administration is in place
 - Expect to work with transition officials soon prepared to make the case for NSF funding
- Anticipate February/March as timeframe to submit to Congress – precise schedule unknown



Business System Review (BSR) update

BSR Background History

- Developed in response to 2004 NSF audit
- Way to strengthen the capabilities of awardees hosting major facilities to strengthen their business processes
- Compliance assistance to help meet 2 CFR Part 215 business standards
- Conduct at least once at each Awardee hosting a large facility per 5-year award cycle
- A relatively new process for NSF, although some related activities had occurred earlier, but not routinely



BSR Subcommittee Status

Subcommittee Actions

- Reconvened April 28-29, 2008
- Final report submitted to NSF in June 2008 and posted on B&O Advisory Committee website

Key Recommendations

- Limit BSR Guide revisions to annual
- BSR Staff should proceed with the plan to have the next revision of the Guide completed by the end of FY 2008
- Endorse the "scoping" concept as a critical element in the BSR process
- Enhance coordination of BSR activities with the Awardee's cognizant federal audit agency



Key Recommendations continued...

- Strongly support participation by experienced SMEs
- Consider ways to effectively use outside experts in the BSR process
- Maintain the five year cycle for BSR unless there are exceptional circumstances
- Schedule BSR in 1st or 2nd year of new project period
- BSR Staff should adopt the "Procurement Systems Review" module, as revised, as a model for the system reviews of the other BSR review modules
- NSF Senior Management should insist on coordination of business-related program division reviews of large facilities within the BSR process



BFA Engagement in Government-wide Policy Working Groups

- Proactive NSF leadership involvement is essential to ensure Agency needs are well-represented
- * BFA represents NSF in over 15 Federal working groups (WGs), including:
 - Co-managing Partner, Grants Management Line of Business
 - Chair, R&R Subcommittee (SF 424 R&R)
 - Chair, NSTC/RBM Subcommittee on Research Performance Progress Reports
 - Co-Chair, Grants Policy Committee (GPC), Audit Policy WG
 - Co-Chair, GPC, Federal Audit Clearinghouse WG
 - Co-Chair, Professional Profiles Subcommittee, Federal Demonstration Partnership



Research Terms & Conditions

- Common set of Research Terms & Conditions are now applied to award conditions across Federal research agencies
- ❖ Institutions that follow A-110 (2 CFR Part 215) are subject to these Research Terms & Conditions —
 - Institutions of Higher Education
 - Hospitals
 - Non-profit Organizations
- State & local governments remain subject to GC-1
- * FDP Terms & Conditions are superseded by the new Research Terms & Conditions



Grants Management Line of Business (GMLOB)

- * Since 2004, GMLOB has worked to develop a government-wide solution supporting end-to-end grants management, promoting...
 - citizen access
 - customer service
 - agency financial & technical stewardship
- * GMLOB's objectives are to
 - Improve service to internal and external customers
 - Increase standardization and streamlining
 - Increase value delivered through IT to agencies, grantees, and the public
 - Reduce the number of grants systems, government-wide





* NSF's Role

- Selected as a Consortium Lead along with the Department of Education and HHS/ Administration for Children and Families
- NSF's solution, Research.gov, serves needs of the research community
- NSF provides leadership as co-managing partner of the Program Management Office (PMO)
- NSF manages all contract & interagency support for the PMO

* GMLOB Current Status

- 22-of-26 Federal grant-making agencies have formally partnered with a Consortium Lead, or have an approved alternative streamlining solution
- GMLoB is developing standards to facilitate system consolidation, including interface standards between grants management and financial management systems



Research.gov

- * BFA and OIRM are NSF's co-sponsors of Research.gov
- BFA provides
 - Expertise on & analysis of NSF business practices
 - Program management expertise
 - Outreach & communication support
 - Policy guidance & support for harmonizing policies across partnering agencies



Status of Research.gov

- Partners include USDA CSREES, NASA, and DoD Research components
- Grants Application Status is in a beta test with select NSF and CSREES grantee institutions
- Army Research Office will implement Grants Application Status in December
- New Federal Financial Report also available. Over the next year, all NSF grantee institutions will transition to the FFR on Research.gov









Office of Naval Research







- * USAspending.gov launched Feb. 2007
- Sub-award pilot closed Nov. 2008
- RFI issued to solicit options for sub-award reporting
- Next step: OMB likely to delay sub-award reporting after analyzing pilot results



Into the Future...

* Transition under the Obama Administration

* New focus for the B&O Committee

