Grant Streamlining Efforts: The New Grants Governance Structure for Government-wide Grants Initiatives

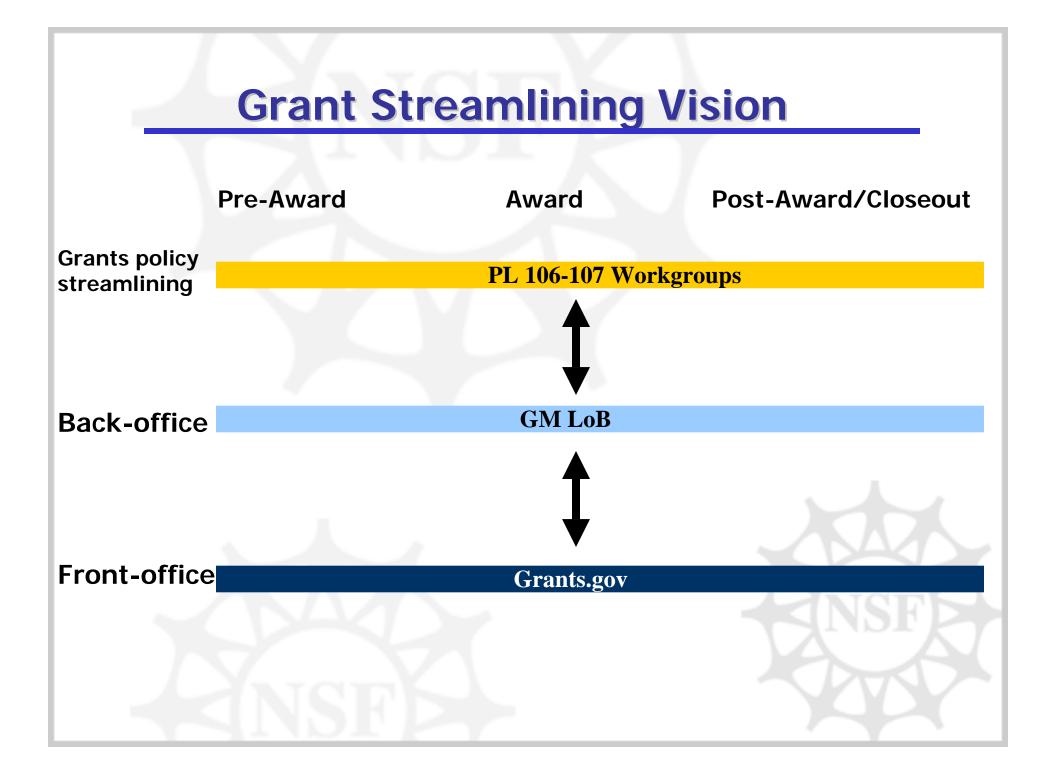
National Grants Management Association (NGMA) November 17, 2005 Washington, DC Tom Cooley, CFO, National Science Foundation Grants Policy Committee Grants Management Line of Business Grants.gov/Grants Executive Board

- What they are
- How they work together
- Why they are important to you

Grants Policy Committee Grants Management Line of Business Grants.gov/Grants Executive Board

- President's Management Agenda
- E-gov initiatives
- ✤ PL 106-107
- ✤ GAO Report on PL 106-107
- All share common themes and vision
 - Consolidation
 - Coordination
 - Communication
 - Customer Service





Grants Streamlining

- Big dollars spread over many agencies/programs:
 - \$ 540 B
 - 26 agencies
 - > 900 programs
- Significant spending on Grant Management systems.
 Fiscal Year 2005:
 - \$144 million Development Modernization and Enhancement
 - \$3.8 billion in Operations and Maintenance
- Opportunities for increased efficiencies, improved oversight and management, and customer-centric focus

Grants Policy Committee

- Chief Financial Officers Council
- Executive Sponsor
 - Office of Federal Financial Management, OMB
 - Linda Combs, Controller
- Oversight of the PL 106-107 activities
- Coordination with other ongoing federal grants streamlining efforts
- PMO Health and Human Services (HHS)

GPC Vision: November 2007 – The P.L. 106-107 Vision

- One place for all grants administration policies
 - Title 2 Code of Federal Regulations
- One Catalog with all assistance programs listed
 - CFDA registration required
- One announcement format of assistance opportunities
 - Standard Formant, irrespective of where posted
 - Announcement synopses available electronically

GPC Vision: November 2007 – The P.L. 106-107 Vision (continued)

- One electronic portal for grantees:
 - To register (CCR; profiles; certifications and assurances)
 - To search (FIND; links to full announcements; links to CFDA)
 - To apply (APPLY; using government-wide standard data sets)
 - Research
 - Arts and humanities
 - Education/training
 - Transportation infrastructure
 - Health and social services
 - Disaster assistance
 - Mandatory grants to States



GPC Vision: November 2007 – The P.L. 106-107 Vision (continued)

- To receive (electronic award with government-wide standard terms/conditions)
- To find government-wide award data with easy query tool
- To access payment systems (single gateway to all payment systems)
- To submit electronic reports (standard financial; standard performance: unique project reporting)
- To submit audits/access Federal Clearinghouse

Vision Components Completed

One place for policies:

- Title 2 Code of Federal Regulations established
- 4 OMB Circulars re-located
- Cost consistency complete across 3 Circulars
- Suspension/debarment guidance published
- One Catalog:
 - CFDA available on the web
- One Announcement format
 - Policy issued effective Oct 2003

Vision Components Completed (continued)

- One electronic portal
 - Grants.gov operational
 - DUNS policy issued and effective Oct 2003
 - FIND standard data elements done/policy issued and effective Oct 2003
 - Core SF-424 application in use with APPLY as of Nov 2003
 - Research & Related 424 in use with APPLY as of Jan 2005
 - Other SF-424s available in APPLY (EZ, individual, mandatory)

Vision Components Underway

- CCR registration policy just starting
- Standard award terms and conditions to be proposed in 2006
- Standard award notice to be proposed in 2006
- Proposal for handling certifications and assurances in 2006
- Standard financial reporting -FFR being tested Oct 05 Mar 06
- Standard performance reporting PPR draft ready for public comment
- Summary invention reporting new policy for GPC review Nov 06
- Grantee real and tangible personal property reporting underway
- Standards for Grant Specialist/Grants Management Officer training and certification underway
- Agency relocations of Suspension/debarment regulations 2 CFR underway and to be complete by end of 2006

Vision Actions to Be Done (Future or Holes)

Examples:

- A-89 needs revision to strengthen CFDA requirement
- APPLY application data sets need greater standardization
- APPLY policy to be developed
- Electronic AWARD to be started
- Electronic REPORT to be started
- Consolidating payment systems to be revived/single gateway
- And others.....

Grants Policy Committee - Structure

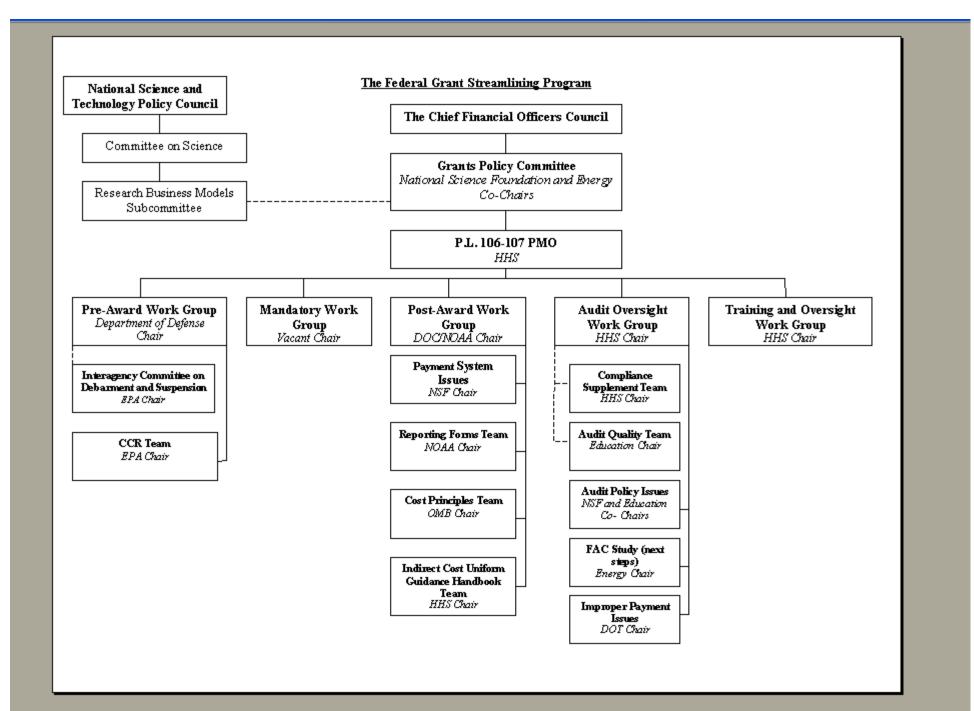
Co-Chairs: Tom Cooley, CFO, NSF
 Susan Grant, CFO, DoE

Members:

- Grants Policy Officers from Federal grants agencies
- Liaisons to the Grants Executive Board and the Grants Management Line of Business

Grants Policy Committee - Structure

- Five Working Groups:
 - Pre-Award
 - Post-Award
 - Audit and Oversight
 - Mandatory
 - Training and Certifications



Current Pre-Award Work Group Issues

- 1) Grants.gov FIND
- 2) Announcement Format
- 3) Certifications and Assurances
- 4) Suspensions and Debarments
- 5) National Policy Requirements
- 6) Administrative Requirements
- 7) Clean-Up Work

A-89, pre-award policies

Current Post-Award Work Group Issues

- 1) FFR pilot with PMS
- 2) Performance Progress Report (PPR)
- 3) Real Property/Personal Property Reports
- 4) Inventions Report



Current Audit Work Group Issues

- 1) Compliance Supplement
- 2) Audit Policy Issues
- 3) Improper Payments
- 4) Internal Controls
- 5) Federal Audit Clearinghouse
- 6) RBM Sub recipient Monitoring

Involving Stakeholders

- Dialogues opened with
 - Federal Demonstration Partnership (FDP)
 - National Grants Partnership (NGP)
- Stakeholder meetings proposed for Spring 2006
 - Uses RBM model to implement
 - Three (at least) East Coast, West Coast, Mid-America
 - Possibly one wrap-up in D.C.
 - Host locales to be solicited
 - Webcast if possible
 - More this late Fall and Winter as it evolves
 - Purpose: Feds "listen" to customer concerns and recommendations and then prioritize and get on with it

Grants.gov

The Grants.gov Initiative

- Mandate President's Management Agenda and PL 106-107
- Originally called the E-Grants Initiative
- Eleven Partner Agencies Initially
 - HHS (managing partner), Defense, Education, HUD, Justice, Transportation, Agriculture, Commerce, Labor, Homeland Security/FEMA, and NSF
 - Participation now includes 26+ Grants-making agencies of the Federal Government
- Provides a single, unified "storefront" for all customers of Federal grants to find and apply electronically
 - Grants.gov Find Launched in February 2003
 - Grants.gov Apply– Launched in October 2003

Grants.gov Current Status and Next Steps

- All 26 grant-making agencies are required to post all discretionary grant programs in the Grants.gov Find
- OMB has directed agencies to post in Grants.gov Apply:
 - 25% of their funding opportunities in FY 2005;
 - 75% of their funding opportunities in FY 2006;
 - 100% of their funding opportunities in FY 2007.

Applicant System-to-System (S2S) Feature Will:

- Allow Applicant Organizations to submit electronic applications via an XML file rather than PureEdge.
 - Eliminate the need to re-enter data into the Applicant Organization's back office grant system.
 - Support integration with Applicant Organization back office grants management systems.
 - Decentralize user verification requirements.
- Bypasses the use of PureEdge forms
- Promotes standardization and streamlining of application data across agencies

Grants.gov Architecture Updates

- Mac/Unix/Linux Support
 - Short-term Solution, Citrix Server December 2005
 - PureEdge Native Mac Viewer November 2006
- System Architecture Upgrade
 - November 2005 Upgrade 2 Web Servers to 4 (June 2005) to 8 (October 2005)
 - Segment Functionality Across Servers, Move to Dynamic Server Allocation

Grants Management Line of Business

Lines of Business Opportunities

- Common Solution
 - A business process and/or technology based shared service made available to government agencies.
- Business Driven (vs. Technology Driven)
 - Solutions address distinct business improvements that directly impact LoB performance goals.
- Developed Through Architectural Processes
 - Solutions are developed through a set of common and repeatable processes and tools.
- Current LoBs
 - Financial Management (FMLOB)
 - Human Resources Management (HRLOB)
 - Grants Management (GMLoB)
 - Federal Health Architecture (FHALOB)
 - Case Management (CMLOB)



GMLoB – Vision & Goals

Vision	A government-wide solution to support end-to-end grants management activities that promote citizen access, customer service, and agency financial and technical stewardship.
Goals	 Improve customer access to grant opportunities
	 Increase efficiency of the submission process
	 Improve decision making
	 Integrate with Financial Management processes
	 Improve the efficiency of the reporting procedures in order to increase the usable information content
	 Optimize the post-award and closeout actions

GMLoB Participating Agencies

Managing Partners:

- National Science Foundation
- Department of Health and Human Services

Participating Agencies:

- Department of Agriculture
- Department of Veterans Affairs
- Department of Commerce
- Agency for International Development
- Department of Defense
- Corporation for National Service
- Department of Education
- Environmental Protection Agency
- Department of Energy
- Department of Homeland Security

- Institute for Museum and Library Services
- Department of Housing and Urban Development
- NASA
- Department of the Interior
- National Archives and Records Administration
- Department of Justice
- National Endowment for the Arts
- Department of Labor
- National Endowment for the Humanities
- Department of State
- Department of Transportation
- Small Business Administration
- Department of the Treasury
- Social Security Administration

GMLoB - Accomplishments

- GMLoB operating model and approach
- Common Grants Management process
- Evaluation of Request for Information
- Common solution white paper
- Target architecture
- Business case development

GMLoB – Current Status

- Governance established
 - HHS and NSF to be co-leads in implementation
 - Grants Executive Board to provide guidance and oversight
 - Grants Policy Committee to continue Policy Development and input and liaison to Grants Executive Board
- GMLoB and Grants.gov have begun to discuss streamlining opportunities in back office and front office processes and data
- Managing partners are working with Grants Executive Board to identify initial 3 consortia
 - Prove the concept
 - Standardize methodologies and consortia operating model
 - Identify additional consortia in late FY06 / early FY07

GMLoB - Process for Identifying Consortia

- Purpose
 - Develop transparent process for the grant-making community to recommend initial 3 consortia that are most prepared to move ahead
- Outcome
 - At least three named consortia
 - Agreement by the grants-making community to move forward with the named consortia
- Approach
 - Ask agencies to submit a "Declaration of Intent" to communicate interest in leading a consortium or participating in one as a member
 - Assemble committee out of the Grants Executive Board to rank Declarations of Intent and recommend 3 consortia leads

GMLoB – Next Steps

- Recommend and name initial 3 consortia
- Work with consortia to develop action plans
- Reach out to grantee community
- Begin documenting policy, technical, data, process guidelines and standards
- Ensure consistency with common operating model and common business process
- Share learning across consortia